

**MEASURE E BOND BUILDING FUND OF  
DELHI UNIFIED SCHOOL DISTRICT**

**AUDIT REPORT**

**FOR THE YEAR ENDED  
JUNE 30, 2017**

**San Diego**

**Los Angeles**

**San Francisco  
Bay Area**

**christywhite**  
A PROFESSIONAL  
ACCOUNTANCY CORPORATION *associates*

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
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For the Year Ended June 30, 2017**

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**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND**

**Introduction and Citizens' Bond Oversight Committee Member Listing  
June 30, 2017**

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Delhi Unified School District began operations in 1994 and is comprised of an area of 20 square miles located in Merced County. The District currently operates three grade K-6 schools, one junior high school, one continuation school, one independent study school and one adult education center.

In November 2012, the voters of Delhi Unified School District approved by more than the required 55% favorable vote, Measure E, authorizing the issuance and sale of general obligation bonds, not to exceed \$8,000,000. Measure E is a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects.

In April 2013, the District issued Capital Appreciation Bonds totaling \$2,698,445. Bond proceeds were used to modernize, replace, renovate, expand, construct, acquire, equip, furnish and otherwise improve the classrooms and school facilities of the District. The bonds bear interest at rates ranging from 2.35% to 4.85% and are scheduled to mature through August 2042, with the first payment commencing in August 2020.

In March 2014, the District issued Capital Appreciation General Obligation Bond Anticipation Notes (Notes) totaling \$2,999,464. Note proceeds were used to modernize, replace, renovate, expand, construct, acquire, equip, furnish and otherwise improve the classrooms and school facilities of the District. The notes bear interest at a rate of 2.82% and are payable only at maturity, August 2019.

In March 2017, the District issued General Obligations totaling \$5,300,000. Bond proceeds were used to modernize, replace, renovate, expand, construct, acquire, equip, furnish and otherwise improve the classrooms and school facilities of the District. The bonds bear interest at a rate of 2.00% - 3.09% and are scheduled to mature through August 2043, with the first payment commencing in August 2019.

The Citizens' Bond Oversight Committee had the following members as of June 30, 2017:

<u>Name</u>	<u>Representation</u>
Maria Alvarado	Parent
Francisca Briones	Delhi Municipal Advisory Council (MAC), Community Unity
Yolanda Castnada	English Language Acquisition Committee, Parent Club Member
Juanita Delgado	Parent
Shirley Flowers,	Senior Citizens Club President
Monica Jimenez	Parent, Parent Club Member
Lee Michalec	Business Owner
Laronna White	Parent, El Capitan Site Council Member
Diana King	At- Large Community Member and Treasurer of the Bond Measure E- Committee to Improve Delhi Schools
Vacant *	Taxpayer Organization

\* Position does not exist; taxpayers association does not exist in Merced County

## INDEPENDENT AUDITORS' REPORT

Christy White, CPA

Michael D. Ash, CPA

John Whitehouse, CPA

Heather Daud Rubio

SAN DIEGO

LOS ANGELES

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State Board of Accountancy*

Governing Board Members and  
Measure E Citizens' Bond Oversight Committee of  
Delhi Unified School District  
Delhi, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Measure E Bond Building Fund of Delhi Unified School District (the "District"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

### *Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure E Bond Building Fund of Delhi Unified School District, as of June 30, 2017, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 1A, the financial statements present only the Measure E Bond Building Fund and do not purport to, and do not present fairly the financial position of the Delhi Unified School District, as of June 30, 2017, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters specific to the Measure E Bond Building Fund. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have issued our performance audit dated January 29, 2018, on our consideration of the District's compliance with the requirements of Proposition 39 as it directly relates to the Measure E Bond Building Fund. That report is an integral part of our audit of the Measure E Bond Building Fund of Delhi Unified School District, as of and for the year ended June 30, 2017, and should be considered in assessing the results of our financial audit.

*Christy White Associates*

San Diego, California  
January 29, 2018

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# FINANCIAL SECTION

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**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Balance Sheet  
June 30, 2017**

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**ASSETS**

Cash and investments	\$	2,130,621
<b>Total Assets</b>	\$	<u>2,130,621</u>

**LIABILITIES AND FUND BALANCE**

**Liabilities**

Accounts payable	\$	133,189
<b>Total Liabilities</b>		<u>133,189</u>

**Fund Balance**

Restricted for capital projects		1,997,432
<b>Total Liabilities and Fund Balance</b>	\$	<u>2,130,621</u>

The accompanying notes to financial statements are an integral part of this statement.

**DELHI UNIFIED SCHOOL DISTRICT  
 MEASURE E BOND BUILDING FUND  
 Statement of Revenues, Expenditures and Changes in Fund Balance  
 For the Year Ended June 30, 2017**

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<b>REVENUES</b>	
Investment income, net	\$ 3,439
<b>Total Revenues</b>	<u>3,439</u>
 <b>EXPENDITURES</b>	
Facilities acquisition and construction	247,446
Debt service - issuance costs	211,474
<b>Total Expenditures</b>	<u>458,920</u>
 <b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	 <u>(455,481)</u>
 <b>OTHER FINANCING SOURCES</b>	
Proceeds from long-term debt	<u>2,132,127</u>
<b>Total Other Financing Sources</b>	<u>2,132,127</u>
 <b>Net Change in Fund Balance</b>	 1,676,646
 <b>Fund Balance, July 1, 2016</b>	 <u>320,786</u>
<b>Fund Balance, June 30, 2017</b>	<u>\$ 1,997,432</u>

The accompanying notes to financial statements are an integral part of this statement.



**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements  
June 30, 2017**

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**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

Delhi Unified School District (the “District”) began operations in 1994, and is comprised of an area of 20 square miles located in Merced County. The District currently operates three grade K-6 schools, one junior high school, one continuation school, one independent study school and one adult education center.

In November 2012, the voters of Delhi Unified School District approved by more than the required 55% favorable vote, Measure E, authorizing the issuance and sale of general obligation bonds, not to exceed \$8,000,000. Measure E is a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects.

An advisory committee to the District’s Governing Board and Superintendent, called the Measure E Citizens’ Bond Oversight Committee was established pursuant to the requirements of State law and the provisions of Measure E. The Committee’s oversight goals include: advising on bond construction priorities, reviewing bond construction plans, reviewing project plans and budgets, and ensuring compliance with the provisions of Measure E.

The statements presented are for the individual Measure E Bond Building Fund of the District, consisting of the net construction proceeds of Measure E March 2017 general obligation bonds, as issued by the District, through the County of Merced, and are not intended to be a complete presentation of the District’s financial position or results of operations.

**B. Accounting Policies**

The District accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education’s *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements  
June 30, 2017**

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**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Basis of Accounting**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collectible within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, "available" means collectible within the current period or within 60 days after year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

**D. Encumbrances**

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

**E. Deposits and Investments**

In accordance with Education Code Sections 15357 and 41001, the District maintains a portion of its cash in the Merced County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

**F. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements  
June 30, 2017**

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**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)**

**G. Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's governing board must adopt a budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

These budgets are revised by the District's governing board during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**H. Fund Balance**

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in Measure E is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements  
June 30, 2017**

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**NOTE 2 – CASH AND INVESTMENTS**

**Summary of Cash and Investments**

Cash and investments as of June 30, 2017 are classified in the accompanying financial statements as cash in county treasury for \$2,130,621. The California School Accounting Manual requires school districts to report “cash in county treasury” as cash instead of investments due to the pooled nature of the deposit and the ability of school districts to access funds immediately and with no restrictions.

**Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations. Investments of debt proceeds held by trustees are governed by the provisions of debt agreements rather than the general provisions of the California Government Code. These provisions allow for the acquisition of investment agreements with maturities up to 30 years.

*Cash in County Treasury* – The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District’s investment in the pool is reported in the accounting financial statements at amounts based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements, continued  
June 30, 2017**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

**General Authorizations**

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. The table below identifies examples of the investment types permitted in the investment policy:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are described below:

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains an investment with the Merced County Investment Pool with a fair value of approximately \$2,128,328 and an amortized book value of \$2,130,621. The weighted average maturity for this pool as of June 30, 2017 is 527 days.

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements, continued  
June 30, 2017**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

**Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated. As of June 30, 2017, the pooled investments in the County Treasury were rated at least A.

**Concentration of Credit Risk**

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

**Fair Value**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Merced County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District held \$2,128,328 in uncategorized investments related to the Measure E Bond Building Fund's investment in the Merced County Treasury.

**NOTE 3 – ACCOUNTS PAYABLE**

Accounts payable as of June 30, 2017 consist of \$133,189 in construction costs.

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements, continued  
June 30, 2017**

**NOTE 4 – MEASURE E GENERAL OBLIGATION BONDS**

In an election held on November 2012, the voters authorized the District to issue and sell not more than \$8,000,000 principal amount of general obligation bonds. These bonds were issued to modernize, construct, and renovate outdated classrooms, restrooms and school facilities; improve student access to computers and modern technology; make health and safety improvements; improve P.E. fields and facilities for school and community use; make required handicapped accessibility improvements; and improve energy efficiency. Under such voters’ authorization, there have been three bond issuances with terms summarized as follows:

Series	Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds			Bonds
					Outstanding July 01, 2016	Additions	Deductions	Outstanding June 30, 2017
2012 Election, 2013 Series A	4/16/2013	8/1/2042	2.35% - 4.85%	\$ 2,698,445	\$ 2,933,355	\$ 143,179	\$ -	\$ 3,076,534
2012 Election, 2017 Series B	3/31/2017	8/1/2043	2.00% - 3.09%	\$ 5,300,000	-	5,300,000	-	5,300,000
2014 GO Bond Anticipation Note	3/19/2014	8/1/2019	2.82%	\$ 2,999,465	3,172,000	90,079	-	3,262,079
					<u>\$ 8,244,132</u>	<u>\$ 7,533,258</u>	<u>\$ 465,058</u>	<u>\$ 15,312,332</u>

**2012 Election, 2013 Series A**

In April 2013, the District issued Capital Appreciation Bonds totaling \$2,698,445. Bond proceeds were used to modernize, replace, renovate, expand, construct, acquire, equip, furnish and otherwise improve the classrooms and school facilities of the District. The bonds bear interest at rates ranging from 2.35% to 4.85% and are scheduled to mature through August 2042, with the first payment commencing in August 2020 as follows:

Year Ended June 30,	Principal	Interest	Total
2018	\$ -	\$ -	\$ -
2019	-	-	-
2020	-	-	-
2021	8,918	163,017	171,935
2022	16,601	163,018	179,619
2023 - 2027	140,326	815,087	955,413
2028 - 2032	404,961	759,842	1,164,803
2033 - 2037	706,765	605,156	1,311,921
2038 - 2042	1,128,146	32,913	1,161,059
2043	292,727	19,157	311,884
Accretion	378,090	(378,090)	-
Total	<u>\$ 3,076,534</u>	<u>\$ 2,180,100</u>	<u>\$ 5,256,634</u>

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Notes to Financial Statements, continued  
June 30, 2017**

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**NOTE 4 – MEASURE E GENERAL OBLIGATION BONDS (continued)**

**2014 GO Bond Anticipation Note**

In March 2014, the District issued Capital Appreciation General Obligation Bond Anticipation Notes totaling \$2,999,464. Note proceeds were used to modernize, replace, renovate, expand, construct, acquire, equip, furnish and otherwise improve the classrooms and school facilities of the District. The notes bear interest at a rate of 2.82% and are payable only at maturity, August 2019, from proceeds of the future sale of bonds:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ -	\$ -	\$ -
2019	-	-	-
2020	2,999,464	450,536	3,450,000
Accretion	262,615	(262,615)	-
Total	<u>\$ 3,262,079</u>	<u>\$ 187,921</u>	<u>\$ 3,450,000</u>

**2012 Election, 2013 Series B**

In March 2017, the District issued General Obligations totaling \$5,300,000. Bond proceeds were used to modernize, replace, renovate, expand, construct, acquire, equip, furnish and otherwise improve the classrooms and school facilities of the District. The bonds bear interest at a rate of 2.00% - 3.09% and are scheduled to mature through August 2043, with the first payment commencing in August 2019 as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ -	\$ -	\$ -
2019	75,000	233,832	308,832
2020	-	213,244	213,244
2021	-	213,244	213,244
2022	25,000	213,244	238,244
2023 - 2027	325,000	1,051,220	1,376,220
2028 - 2032	695,000	966,818	1,661,818
2033 - 2037	1,165,000	812,005	1,977,005
2038 - 2042	1,720,000	575,863	2,295,863
2043 - 2044	1,295,000	107,750	1,402,750
Total	<u>\$ 5,300,000</u>	<u>\$ 4,387,220</u>	<u>\$ 9,687,220</u>

**NOTE 5 – CONSTRUCTION COMMITMENTS**

As of June 30, 2017, the District had commitments with respect to unfinished capital projects of approximately \$645,240 to be paid from Measure E bond funds as follows:

<u>Site</u>	<u>Amount</u>
Delhi Middle School Relocatable Building	\$ 363,253
El Capitan Playground	281,987
	<u>\$ 645,240</u>



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**OTHER INDEPENDENT  
AUDITORS' REPORTS**

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Christy White, CPA

Michael D. Ash, CPA

John Whitehouse, CPA

Heather Daud Rubio

Measure E Citizens' Bond Oversight Committee and  
Governing Board Members of the  
Delhi Unified School District  
Delhi, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure E Bond Building Fund, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Measure E Bond Building Fund's basic financial statements, and have issued our report thereon dated January 29, 2018.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Measure E Bond Building Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Measure E Bond Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Measure E Bond Building Fund's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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*Licensed by the California  
State Board of Accountancy*

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Measure E Bond Building Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Christy White Associates*

San Diego, California  
January 29, 2018

REPORT ON PERFORMANCE

Independent Auditors' Report

Measure E Citizens' Bond Oversight Committee and  
Governing Board Members of the  
Delhi Unified School District  
Delhi, California

**Report on Performance**

We have audited Delhi Unified School District's compliance with the performance audit procedures described in the *2016-17 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810, that could have a direct and material effect on Delhi Unified School District's Measure E Bond Building Fund for the fiscal year ended June 30, 2017, as identified below.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to local school construction bonds.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance of Delhi Unified School District's Measure E Bond Building Fund based on our performance audit of the types of compliance requirements referred to above. We conducted our performance audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2016-17 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810. Those standards require that we plan and perform the performance audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the local school construction bonds noted on the following page occurred. An audit includes examining, on a test basis, evidence about Delhi Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our performance audit provides a reasonable basis for our opinion on compliance with the requirements referred to above. However, our audit does not provide a legal determination of Delhi Unified School District's compliance with those requirements.

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*State Board of Accountancy*

## **Opinion on Performance**

In our opinion, Delhi Unified School District complied, in all material respects, with the types of compliance requirements referred to above that are applicable to the Measure E Bond Building Fund noted below for the year ended June 30, 2017.

## **Procedures Performed**

In connection with the performance audit referred to above, we selected and tested transactions and records to determine Delhi Unified School District 's compliance with the state laws and regulations applicable to the Financial Audit Procedures and Performance Audit Procedures over the Measure E Bond Building Fund. Additional agreed upon procedures relating the Measure E Bond Building Fund may also be included.

The results of the procedures performed and the related results are further described in the accompanying performance audit results following this Report on Performance.

*Christy White Associates*

San Diego, California  
January 29, 2018

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Audit Procedures and Results  
For the Year Ended June 30, 2017**

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**SECTION I – FINANCIAL AUDIT PROCEDURES AND RESULTS**

**Financial Statements**

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As mentioned in the Report on Financial Statements, we have issued an unmodified opinion over the financial statements of the Measure E Bond Building Fund as of and for the fiscal year ended June 30, 2017.

**Internal Control Evaluation**

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We tested internal controls over financial reporting and compliance with laws, regulations, or provisions of contracts or agreements and have determined through our inquiry of management and our evaluation of District processes that no significant deficiencies were noted.

**SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS**

**Facility Project Expenditures**

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We selected a representative sample of expenditures charged to the Measure E Bond Building Fund and reviewed supporting documentation to ensure funds were properly expended on specific project(s) listed in the text of the Measure E ballot.

We tested approximately \$175,168 (38%) of non-personnel and \$386,643 (46%) in issuance costs for a total of 84% of total 2016-17 Measure E Bond Building Fund expenditures for validity, allowability and accuracy and concluded that the sampled expenditures were in compliance with the terms of Measure E ballot language, the District approved facilities plan, and applicable state laws and regulations.

**Personnel Expenditures**

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Based on review of expenditure detail, we noted that there were no salaries or benefits charged to the Measure E Bond Building Fund during the fiscal year ended June 30, 2017. Audit procedures over personnel expenditures were not applicable.

**Facilities Site Walk**

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We verified that funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects by review of supporting documentation as previously noted under Facility Project Expenditures but also through performance of a facilities site walk.

Facilities site walks were performed for projects at El Capitan Elementary School and Delhi High School. We toured the school site of El Capitan Elementary and physically observed the newly painted multipurpose building. Additionally, we physically observed the new flooring in Building J, class 2-5; Building K, 2-5; Building B 2-5 at Delhi High School. Based on our site walks, the projects for the school sites appear to be successfully completed and funds appear to be expended for authorized bond projects.

**DELHI UNIFIED SCHOOL DISTRICT  
MEASURE E BOND BUILDING FUND  
Audit Procedures and Results, continued  
For the Year Ended June 30, 2017**

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**Test of Contracts and Bid Procedures**

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We reviewed a listing of contracts awarded during the fiscal year ended June 30, 2017 and selected a sample to ensure that contracts for public projects followed appropriate bidding procedures per applicable Public Contract Code. Additionally, we reviewed overall expenditures by vendor in order to determine if multiple projects under the applicable bidding threshold were identified to suggest any possible bid-splitting.

From a sample of two contracts awarded during the year, we noted that applicable bidding procedures were followed and that contracts were appropriately awarded to the lowest responsible bidder for Shendel Flooring and El Capitan Playground.

Based on our review of overall expenditures and projects by vendor, no instances or possible indications of bid-splitting were identified. The District appears to be properly reviewing projects and applying appropriate procedures over contract and bidding procedures.

**Contracts and Change Orders**

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We reviewed a listing of contracts and change orders during the fiscal year ended June 30, 2017 and selected a sample to ensure that change orders were properly approved and in accordance with District policies. Additionally, cumulative change orders for any given contract were reviewed to ensure that total change orders did not exceed ten percent of the total original contract. In our review, we did not encounter change orders for the fiscal year.

**Citizens' Bond Oversight Committee**

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In accordance with Assembly Bill (AB) 1908 and Education Code (Ed Code) Section 15278, the District is required to establish a bond oversight committee for Proposition 39 bonds to include one active member from each of the following sectors: a business organization, senior citizens organization, bona fide taxpayers' association, parent/guardian of a child enrolled in the District and a parent/guardian of a child enrolled in the District who is also a member of a parent teacher association. Additionally, no employee or official of the District shall be appointed to the citizens' bond oversight committee.

We found that the District has made attempts to compile a citizens' bond oversight committee with all required representatives but has not yet been successful in recruiting an active member of the Taxpayer representative community due to it not being in existence in Merced County. The District appears to have made ongoing efforts to fill the vacancy and has exercised due diligence with regard to the requirements of AB 1908 and Ed Code 15278. Refer to the Introduction and Citizens' Bond Oversight Committee Member Listing for current members and the noted vacancy as of June 30, 2017.

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## **FINDINGS AND RESPONSES SECTION**

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**DELHI UNIFIED SCHOOL DISTRICT  
 MEASURE E BOND BUILDING FUND  
 Schedule of Findings and Recommendations  
 For the Year Ended June 30, 2017**

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**PART I – SUMMARY OF AUDITORS’ RESULTS**

**FINANCIAL STATEMENTS**

Type of auditors’ report issued	<u>Unmodified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Non-compliance material to the financial statements?	<u>No</u>

**STATE PERFORMANCE**

Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Type of auditor’s report issued on performance for local school construction bonds:	<u>Unmodified</u>

**PART II – FINANCIAL STATEMENT FINDINGS**

There were no findings related to the financial statements in 2016-17.

**PART III – STATE PERFORMANCE FINDINGS**

There were no findings or recommendations related to local school construction bonds in 2016-17.

**PART IV – PRIOR AUDIT FINDINGS**

There were no findings and recommendations during the year ended June 30, 2016.